



# **LICENSING REQUIREMENTS MODULE**

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<b>MODULE</b>	<b>LR: Licensing Requirements</b>
<b>CHAPTER</b>	<b>LR-A: Introduction</b>

## LR-A.1 Purpose

### *Executive Summary*

LR-A.1.1 The Licensing Requirements Module sets out the Central Bank of Bahrain’s (CBB’s) approach to licensing providers of regulated Islamic banking services in the Kingdom of Bahrain.

### *Legal Basis*

LR-A.1.2

This Module contains the CBB’s Regulations relating to Licensing Requirements and is issued under the powers available to the CBB under Articles 61 to 64 of the Central Bank of Bahrain and Financial Institutions Law 2006 (‘CBB Law’). The Directive in this Module is applicable to all Islamic bank licensees (including their approved persons). For an explanation of the CBB’s rule-making powers and different regulatory instruments, see Section UG-1.1.

### *Licensing Requirement*

LR-A.1.3 Persons wishing to undertake regulated Islamic banking services are required to be licensed by CBB as an Islamic bank licensee. Regulated Islamic banking services consist of three determinant activities – the acceptance of Shari’a money placements/deposits, the managing of Shari’a profit sharing investment accounts, and the offering of Shari’a financing contracts. In addition, various supplementary activities may also be undertaken. These activities are defined in Rule LR-1.3.1. Islamic bank licensees must operate all their operations in compliance with Shari’a economic principles; and only Islamic bank licensees may hold themselves out to be a fully Shari’a compliant institution.

LR-A.1.4

In other words, to be licensed as an Islamic bank, a person must undertake the activity of accepting Shari’a money placements/deposits, and/or managing Shari’a profit sharing investment accounts. In addition, the activity of offering Shari’a financing contracts must also be undertaken. In addition, they may undertake any of the other activities falling within the definition of regulated Islamic banking services, providing these are in conformity with Shari’a economic principles.

### *License Categories*

LR-A.1.5 Islamic bank licensees are divided into two sub-categories: Islamic retail banks and Islamic wholesale banks. Certain specific regulatory requirements may differ between these two sub-categories, where appropriate to address their different risk profiles. (See Section LR-1.2).

<b>MODULE</b>	<b>LR: Licensing Requirements</b>
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## LR-A.1 Purpose (continued)

LR-A.1.6 Islamic retail banks may undertake transactions in any currency, with both Bahraini residents and non-residents. To qualify as an Islamic retail bank, the activity of offering Shari'a financing contracts must account for a significant portion of the institution's business (defined, broadly, as accounting for over 20% of an institution's assets).

LR-A.1.7 Islamic wholesale banks may also undertake transactions without restriction, when dealing with the Government of Bahrain and its agencies; CBB bank licensees; and non-residents. However, they may only undertake transactions denominated in Bahraini Dinar and/or with a resident of the Kingdom of Bahrain, if these are wholesale in nature. Wholesale transactions are defined in terms of transaction size (broadly, BD 7 million or more for the activities of taking Shari'a money placements/deposits, and offering Shari'a financing contracts, and US\$ 100,000 or more for any of the other activities falling within the definition of regulated Islamic banking services).

LR-A.1.8 Collectively, licensed providers of regulated Islamic banking services are called Islamic bank licensees. Bahrain-incorporated Islamic bank licensees are called Bahraini Islamic bank licensees. Islamic bank licensees that are incorporated in an overseas jurisdiction and operate via a branch presence in the Kingdom of Bahrain are called overseas Islamic bank licensees. The same naming convention applies to the two sub-categories of Islamic bank license: thus, Bahraini Islamic retail banks and Bahraini Islamic wholesale banks are those incorporated in Bahrain, whilst overseas Islamic retail banks and overseas Islamic wholesale banks are those incorporated in an overseas jurisdiction and operating in Bahrain via a branch presence.

### *Licensing Conditions*

LR-A.1.9 Islamic bank licensees are subject to 8 licensing conditions, mostly specified at a high-level in Module LR, and further expanded in underlying subject Modules (such as Module CA). These licensing conditions are broadly equivalent to the standards applied in other Volumes of the CBB Rulebook, to other license categories, and are consistent with international good practice, such as relevant Basel Committee and IFSB (Islamic Financial Services Board) standards.

#### LR-A.1.10

**The requirements contained in Chapter LR-2 represent the minimum conditions that have to be met in each case, both at the point of licensing and on an on-going basis thereafter, in order for licensed status to be retained.**

<b>MODULE</b>	<b>LR: Licensing Requirements</b>
<b>CHAPTER</b>	<b>LR-A: Introduction</b>

## LR-A.1 Purpose (continued)

### *Information Requirements and Processes*

LR-A.1.11 Chapter LR-3 specifies the processes and information requirements that have to be followed for applicants seeking an Islamic bank license, as well as existing licensees seeking to vary the scope of their license, by adding new regulated activities. It also covers the voluntary surrender of a license, or its cancellation by CBB.

### *Representative Offices and Ancillary Services Providers*

LR-A.1.12 Representative offices of overseas Islamic banks and Providers of ancillary services to the financial sector are not covered in Volume 2 (Islamic Banks) of the Rulebook. Requirements covering Representative Offices (for all financial services firms) and Providers of ancillary services to the financial sector will instead be included in Volume 5.

#### LR-A.1.13

Until such time as Volume 5 (Specialised Activities) of the CBB Rulebook is issued, representative offices of overseas Islamic banks and Providers of ancillary services to the financial sector remain subject to the requirements contained in the CBB's "Standard Conditions and Licensing Criteria" applicable to representative offices of foreign banks, in addition to the relevant existing Circulars.

<b>MODULE</b>	<b>LR: Licensing Requirements</b>
<b>CHAPTER</b>	<b>LR-A: Introduction</b>

## LR-A.2 Module History

### *Evolution of Module*

- LR-A.2.1 This Module (Module LR – “Licensing and Authorisation Requirements”) was first issued in January 2005, as part of the initial release of Volume 2 of the CBB Rulebook. It was subsequently reissued in full in July 2006 (and renamed “Licensing Requirements”).
- LR-A.2.2 The reissued Module was one of several Modules modified to reflect the introduction of the CBB’s new integrated license framework. Module LR was amended to reflect the new Islamic bank licenses introduced by the framework, and to more closely align its presentation with that found in other CBB Rulebook volumes.
- LR-A.2.3 The reissued Module is dated July 2006. All subsequent changes were dated with the month and year when the change was made, at the base of the relevant page and in the Table of Contents. Chapter 3 of Module UG provides further details on Rulebook maintenance and control.
- LR-A.2.3A When the CBB replaced the BMA in September 2006, the provisions of this Module remained in force. Volume 2 was updated in October 2007 to reflect the switch to the CBB; however, new calendar quarter dates were only issued where the update necessitated changes to actual requirements.
- LR-A.2.4 A list of recent changes made to this Module is provided below:

Module Reference	Change Date	Description of Changes
Whole Module	07/2006	Whole Module reissued to reflect integrated license framework: new license categories and updated licensing conditions introduced.
LR-A.1.2	10/2007	New Rule LR-A.1.2 introduced, categorising this Module as a Directive.
LR-2.8	10/2007	Changes to provision of information requirements as result of CBB Law
LR-3	10/2007	Revised requirements due to new CBB Law
LR-4	10/2007	New Chapter LR-4 on application and license fees (incorporating material on fees, previously contained in Module GR).
LR-2.5.10	04/2008	New 7% reserve reqt.
LR-1.2.16	04/2008	Lower threshold of \$100,000 for investment business transactions for wholesale banks
LR-2.5.10	07/2009	Minimum daily cash reserve balance with the CBB brought back to 5% from 7%.

- LR-A.2.5 [This paragraph was deleted in October 2007]

<b>MODULE</b>	<b>LR: Licensing Requirements</b>
<b>CHAPTER</b>	<b>LR-B: Scope of Application</b>

## **LR-B.1 Scope and Prohibitions**

- LR-B.1.1 The licensing requirements in Chapter LR-1 have general applicability, in that they prevent any person from providing (or seeking to provide) regulated banking services within or from the Kingdom of Bahrain, unless they have been licensed as an Islamic bank licensee by the CBB (see Rule LR-1.1.1).
- LR-B.1.2 In addition, no one may use the term ‘bank’ in their trading or corporate name, or otherwise hold themselves out to be a bank in Bahrain, unless they hold the appropriate license from the CBB (see Rule LR-1.1.2).
- LR-B.1.3 The remaining requirements in Chapters LR-1 to LR-3 (besides those mentioned in Section LR-B.1 above) apply to all those licensed by CBB as an Islamic bank licensee, or which are in the process of seeking such a license. They apply regardless of whether the person concerned is incorporated in the Kingdom of Bahrain, or in an overseas jurisdiction, unless otherwise specified.
- LR-B.1.4 These remaining requirements prescribe the types of license offered; their associated operating conditions; the licensing conditions that have to be satisfied in order to secure and retain a license; and the processes to be followed when applying or varying a license, or when a license is withdrawn.
- LR-B.1.5 The Rules referred to above are supported by statutory restrictions contained in the CBB Law 2006 (cf. Articles 39 to 41).

<b>MODULE</b>	<b>LR:           Licensing Requirements</b>
<b>CHAPTER</b>	<b>LR-B:        Scope of Application</b>

**LR-B.2**        [This section was merged with section LR-B.1 in October 2007]



<b>MODULE</b>	<b>LR: Licensing Requirements</b>
<b>CHAPTER</b>	<b>LR-1: Requirement to Hold a License</b>

## LR-1.1 Islamic Bank Licensees

### *General Prohibitions*

#### LR-1.1.1

No person may:

- (a) undertake (or hold themselves out to undertake) regulated Islamic banking services within or from the Kingdom of Bahrain unless duly licensed by the CBB; or
- (b) hold themselves out to be licensed by the CBB unless they have as a matter of fact been so licensed.

#### LR-1.1.2

According to Article 41(a) of the CBB Law, only persons licensed to undertake regulated Islamic banking services (or regulated banking services), may use the term ‘bank’ in their corporate or trading names, or otherwise hold themselves out to be a bank.

#### LR-1.1.3

Licensees are not obliged to include the word ‘bank’ in their corporate or trading names; however, they may be required to make clear their regulatory status in their letter heads, customer communications, website and so on.

#### LR-1.1.4

For the purposes of Rule LR-1.1.2, persons will be considered in breach of this requirement if they attempt to operate as, or incorporate a bank in Bahrain with a name containing the word “bank” (or the equivalents in any language), without holding the appropriate CBB license or obtaining the prior approval of the CBB.

### *Licensing*

#### LR-1.1.5

Persons wishing to be licensed to undertake regulated Islamic banking services within or from the Kingdom of Bahrain must apply in writing to the CBB.

#### LR-1.1.6

An application for a license must be in the form prescribed by the CBB and must contain:

- (a) a business plan specifying the type of business to be conducted;
- (b) application forms for all controllers; and
- (c) application forms for all controlled functions.

#### LR-1.1.7

The CBB will review the application and duly advise the applicant in writing when it has:

- (a) granted the application without conditions;
- (b) granted the application subject to conditions specified by the CBB; or
- (c) refused the application, stating the grounds on which the application has been refused and the process for appealing against that decision.

<b>MODULE</b>	<b>LR: Licensing Requirements</b>
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## LR-1.1 Islamic Bank Licensees (continued)

LR-1.1.8 Detailed rules and guidance regarding information requirements and processes for license applications can be found in Section LR-3.1. As specified in Paragraph LR-3.1.14, CBB will provide a formal decision on a Phase 1 license application within 60 calendar days of all required documentation having been submitted in a form acceptable to CBB.

LR-1.1.9 In granting new licenses, CBB will specify the specific types of regulated Islamic banking service for which a license has been granted, and on what basis (i.e. Islamic retail bank or Islamic wholesale bank).

**LR-1.1.10** All applicants for an Islamic bank license must satisfy the CBB that they meet, by the date of their license, the minimum conditions for licensing, as specified in Chapter LR-2. Once licensed, Islamic bank licensees must maintain these criteria on an on-going basis.

**LR-1.1.11** Islamic bank licensees must not carry on any commercial business in the Kingdom of Bahrain or elsewhere other than banking business and activities directly arising from or incidental to that business.

LR-1.1.12 Rule LR-1.1.11 is intended to restrict bank licensees from undertaking any material non-financial business activities. The Rule does not prevent a bank undertaking commercial activities if these directly arise from their financial business: for instance, in the context of Islamic contracts, such as murabaha, ijara and musharaka, where the bank may hold the physical assets being financed or leased. Nor does it restrict a bank from undertaking commercial activities if, in the judgement of the CBB, they are incidental and do not detract from the financial nature of the bank's operations: for example, a bank may rent out spare office space in its own office building, and provide services associated with the rental (e.g. office security or cleaning).

LR-1.1.13 Rule LR-1.1.11 applies to the legal entity holding the bank license. A bank may thus own subsidiaries that undertake non-financial activities, although the CBB generally does not support the development of significant commercial activities within a banking group. Capital invested in such subsidiaries by a bank would be deducted from the bank's capital base under the CBB's capital rules (see Module CA). In addition, the CBB may impose restrictions – such as dealings between the bank and its commercial subsidiaries – if it was felt necessary to limit the bank's exposure to non-financial risks.

<b>MODULE</b>	<b>LR: Licensing Requirements</b>
<b>CHAPTER</b>	<b>LR-1: Requirement to Hold a License</b>

## LR-1.2 License Sub-Categories

### *Retail vs. Wholesale*

**LR-1.2.1** Depending on the nature of activities undertaken, Islamic bank licensees must be licensed either as an Islamic retail bank or as an Islamic wholesale bank.

LR-1.2.2 The nature of activities allowed under each license sub-Category is specified below (cf. Rule LR-1.2.4ff). The Islamic retail bank Category replaces the Full Commercial Bank (Islamic principles) Category that existed prior to July 2006; the Islamic wholesale bank Category replaces the Offshore Banking Unit and Investment Bank License (Islamic principles) categories.

LR-1.2.3 Banks licensed prior to the introduction of these new license categories in July 2006 are not required to reapply for their license. Rather, their new license Category is to be confirmed by an exchange of letters with the CBB, and the issuance of a new license certificate. Where (prior to July 2006), the same legal entity holds multiple licenses, CBB will agree transitional measures aimed at rationalizing the number of licenses held.

### *Islamic Retail Banks*

**LR-1.2.4** Islamic retail banks are allowed to transact with both residents and non-residents of the Kingdom of Bahrain, and in both Bahrain Dinar and foreign currencies.

**LR-1.2.5** To qualify as an Islamic retail bank, the person concerned must undertake (as a minimum), the activity of accepting Shari'a money placements/deposits, and/or managing Shari'a profit sharing investment accounts, as well as the activity of offering Shari'a financing contracts (as defined in Rules LR-1.3.16, LR-1.3.17 and LR-1.3.18). The activity of offering Shari'a financing contracts must be a significant part of the bank's business, relative to other activities.

LR-1.2.6 When assessing the significance of Shari'a financing contracts, in the context of Rule LR-1.2.5, the CBB would normally expect to see such contracts constitute at least 20% of the total assets of the institution. Other activities and criteria may also be taken into account, if the CBB believes they are of a financing-related nature, and that such activities constitute a significant share of the bank's overall business.

<b>MODULE</b>	<b>LR: Licensing Requirements</b>
<b>CHAPTER</b>	<b>LR-1: Requirement to Hold a License</b>

## LR-1.2 License Sub-Categories (continued)

### *Islamic Retail Banks (continued)*

LR-1.2.7 In the case of new applicants, the above assessment is made based on the financial projections and business plan provided as part of the license application. Where existing licensees cease to satisfy the condition contained in Rule LR-1.2.5, the CBB will initiate discussion with the licensee as to the appropriateness of its license Category; this may result in the licensee being required to change its license Category.

LR-1.2.8 The purpose of Rule LR-1.2.5 is to ensure that, besides the activity of accepting Shari'a money placements/deposits, and managing Shari'a profit sharing investment accounts, that the core banking activity of providing finance also forms part of the definition of Islamic retail banks, and accounts for a significant share of their business, in keeping with their intermediation function.

### *Islamic Wholesale Banks*

**LR-1.2.9** Islamic wholesale banks are allowed to transact with residents of the Kingdom of Bahrain (irrespective of currency), and in Bahrain Dinar (irrespective of the location of the counterparty), subject to the conditions and exemptions specified in Rules LR-1.2.13, LR-1.2.15, LR-1.2.17 and LR-1.2.19. Foreign currency transactions with non-residents are not subject to these conditions.

LR-1.2.10 The effect of Rule LR-1.2.9 is to limit the on-shore/Bahrain Dinar customer business of Islamic wholesale banks to larger transactions. By definition, their on-shore client base is therefore wholesale in nature (i.e. other banks, large corporates and high net-worth individuals).

**LR-1.2.11** To qualify as an Islamic wholesale bank, the person concerned must undertake (as a minimum), the activity of accepting Shari'a money placements/deposits and/or managing Shari'a profit sharing investment accounts (as defined in Rules LR-1.3.16 and LR-1.3.17), together with the activity of offering Shari'a financing contracts (as defined in Rule LR-1.3.18).

LR-1.2.12 The purpose of Rule LR-1.2.11 is to ensure that the core Islamic banking activities of accepting Shari'a money placements/deposits, and managing Shari'a profit sharing investment accounts, form part of the definition of Islamic wholesale banks. However, unlike Islamic retail banks, there is no requirement that the activity of providing Shari'a financing contracts must be a significant part of the bank's business, relative to other activities. This is to allow Islamic wholesale banks greater flexibility as to the nature of their activities; it also recognises that, because of the wholesale nature of their client base, there is less need to limit the scale of non-credit related risks to which their depositors and profit sharing investors may be exposed. Rule LR-1.2.11 does not in any way prevent Islamic wholesale banks from providing Shari'a-compliant finance as a major activity, should they wish to.

<b>MODULE</b>	<b>LR: Licensing Requirements</b>
<b>CHAPTER</b>	<b>LR-1: Requirement to Hold a License</b>

## LR-1.2 License Sub-Categories (continued)

### *Islamic Wholesale Banks (continued)*

**LR-1.2.13** Islamic wholesale banks may transact with residents of Bahrain and/or in Bahrain Dinar, with respect to the activities (a) and (b) listed in Rule LR-1.3.1, only where the individual transaction is BD 7 million or above (or its foreign currency equivalent).

**LR-1.2.14** To comply with Rule LR-1.2.13, the initial amount taken as a placement/deposit must be BD 7 million or above (or its equivalent in foreign currency); however, subsequent additions and withdrawals from the account may be for any amount. The initial amount taken as placement/deposit may be split between different types of accounts (e.g. call, 3-month and 6-month accounts) – providing at least BD 7 million is taken from the customer on the same day and the bank’s records can demonstrate this. Where subsequent withdrawals lead to a zero balance on an account (or the aggregate of accounts where more than one was originally opened), then a further BD 7 million must be deposited to re-start the ‘wholesale’ relationship, before additional deposits for smaller amounts may be made.

**LR-1.2.15** Similarly, with respect to Shari’a-compliant financing transactions, the initial facility amount advised must be BD 7 million or above (or its equivalent); but drawdowns (and repayments) under the facility may be for any amount, as may any subsequent changes to the facility amount. If the facility is fully repaid, then a further BD 7 million transaction must be agreed in order to re-start the ‘wholesale’ relationship.

**LR-1.2.16** Islamic wholesale banks may transact with residents of Bahrain and/or in Bahrain Dinar, with respect to the activities (c) to (j) listed in Rule LR-1.3.1, only where the initial transaction is US\$ 100,000 or above (or its foreign currency equivalent), and where the financial instruments concerned are Shari’a compliant.

**LR-1.2.17** With respect to activity (c) (managing Shari’a profit sharing investment accounts), the threshold refers to the initial amount placed as an investment. With respect to activities (d) and (e) (dealing in financial instruments as principal / agent), the threshold refers to the individual transaction size. With respect to activities (f) and (g) (managing/safeguarding financial instruments), the threshold refers to the initial investment amount. With respect to activity (h), (operating a collective investment scheme), the threshold refers to the minimum investment required for participation in the scheme. With respect to activities (i) and (j) (arranging/advising on deals in financial instruments) the threshold refers to the size of the deal arranged or of the investment on which advice is being given.

<b>MODULE</b>	<b>LR:           Licensing Requirements</b>
<b>CHAPTER</b>	<b>LR-1:       Requirement to Hold a License</b>

## LR-1.2       License Sub-Categories (continued)

### *Islamic Wholesale Banks (continued)*

LR-1.2.18       Note that the threshold with respect to activities (c), (d) and (e) applies to the initial investment amount: where a subsequent distribution to a client, or a reduction in the mark to market value of the investment, reduces the initial investment amount below US\$ 100,000, it is still considered a wholesale transaction. The threshold in Rule LR-1.2.16 applies to a client even if the same client satisfies the BD 7m threshold in Rule LR-1.2.13, with respect to money placement / financing activities. Finally, the initial amount taken as an investment may be split between two or more investment products - providing at least US\$ 100,000 is taken from the customer on the same day and the bank's records can demonstrate this.

**LR-1.2.19**       Islamic wholesale bank licensees may only undertake activities (k) and (l) listed in Rule LR-1.3.1, on behalf of residents of Bahrain and/or in Bahrain Dinar, where the customer concerned meets either of the thresholds specified in LR-1.2.13 or LR-1.2.16 (in which case, activities (k) and (l) may be undertaken for any amount).

**LR-1.2.20**       Notwithstanding Rules LR-1.2.13, LR-1.2.16 and LR-1.2.19, Islamic wholesale banks are allowed to transact in Bahrain Dinar (or any other currency) for any amount with the Government of Bahrain, Bahrain public sector entities (as defined in the guidelines for completion of the PIRI Form), and CBB bank licensees. Islamic wholesale banks may also transact in Bahrain Dinar for any amount, where required to fund their normal operating expenses; when investing for their own account in securities listed on the Bahrain Stock Exchange.

**LR-1.2.21**       Any transactions entered into prior to 1 July 2006, which may be in breach of the conditions specified in Rules LR-1.2.13, LR-1.2.16 and LR-1.2.19, must be notified to the CBB. These transactions will be allowed to mature.

LR-1.2.22       Since the Islamic wholesale bank regime represents an easing of the restrictions on on-shore business that previously applied to offshore bank licensees (i.e. OBUs and IBLs), there should be few transactions of the type specified in Rule LR-1.2.21 – they are likely to exist only where individual ad-hoc exemptions may have been previously granted by CBB, and these exemptions went further than those now being applied across the Board to all Islamic wholesale bank licensees.

**LR-1.2.23**       Islamic wholesale banks wishing to undertake transactions of the type specified in Rules LR-1.2.13, LR-1.2.16 or LR-1.2.19 must seek prior written CBB approval.

<b>MODULE</b>	<b>LR:           Licensing Requirements</b>
<b>CHAPTER</b>	<b>LR-1:        Requirement to Hold a License</b>

## LR-1.2       License Sub-Categories (continued)

### *Islamic Wholesale Banks (continued)*

LR-1.2.24       The approval requirement in Rule LR-1.2.23 only has to be made once, prior to the licensee starting to undertake such transactions. Its purpose is to allow the CBB to monitor the initiation of such business by Islamic wholesale bank licensees, and to check that adequate systems and controls have been in place, so that such transactions are likely to be well managed. In addition, it is to allow, where relevant, for the necessary arrangements to be made to ensure that Islamic wholesale banks comply with the CBB's reserve requirements (which apply to deposit liabilities denominated in Bahrain Dinars - see LR-2.5.10).

**LR-1.2.25       Islamic wholesale banks unclear about the interpretation of the conditions specified in Rules LR-1.2.13, LR-1.2.16 and LR-1.2.19 must consult the CBB, prior to undertaking the transaction concerned.**

LR-1.2.26       The CBB may publish additional interpretative guidance on the above conditions, in response to licensees' queries. The minimum thresholds specified under Rules LR-1.2.13 and LR-1.2.16 will be kept under review by the CBB and may be amended in response to market developments.

<b>MODULE</b>	<b>LR: Licensing Requirements</b>
<b>CHAPTER</b>	<b>LR-1: Requirement to Hold a License</b>

### LR-1.3 Definition of Regulated Islamic Banking Services

**LR-1.3.1** Regulated Islamic banking services are any of the following activities, carried on by way of business:

- (a) Accepting Shari'a money placements/deposits
- (b) Offering Shari'a Financing Contracts
- (c) Managing Shari'a profit sharing investment accounts
- (d) Dealing in Shari'a compliant financial instruments as principal
- (e) Dealing in Shari'a compliant financial instruments as agent
- (f) Managing Shari'a compliant financial instruments
- (g) Safeguarding Shari'a compliant financial instruments
- (h) Operating a Shari'a compliant Collective Investment Undertaking
- (i) Arranging deals in Shari'a compliant financial instruments
- (j) Advising on Shari'a compliant financial instruments
- (k) Providing money exchange/remittance services
- (l) Issuing/ administering means of payment.

**LR-1.3.2** Upon application, the CBB may exclude specific transactions from the definition of regulated Islamic banking services.

LR-1.3.3 The CBB will normally only consider granting such an exemption when a Bahrain resident is unable to obtain a specific product in Bahrain and it would be unreasonable to require the overseas provider of that product to be licensed for that specific transaction, and the provider has no intention of regularly soliciting such business in Bahrain.

**LR-1.3.4** For the purposes of Rule LR-1.3.1, carrying on a regulated Islamic banking service by way of business means:

- (a) undertaking for commercial gain, at a minimum, either or both of the activities of accepting Shari'a money placements/deposits and managing Shari'a profit sharing investment accounts, together with the activity of offering Shari'a financing contracts; in addition, any of the remaining activities specified in Rule LR-1.3.1 may also be undertaken;
- (b) holding oneself out as willing and able to engage in such activities; or
- (c) regularly soliciting other persons to engage in transactions constituting such activities.

LR-1.3.5 Licensees should note that they may still undertake activities falling outside the definition of regulated Islamic banking services, such as investing in physical commodities – subject to Rule LR-1.1.11. The fact that an activity is not included in the definition of regulated Islamic banking services does not mean that it is prohibited. In transitioning to the new licensing framework, CBB will be closely liaising with licensees to ensure that no disruption occurs to their legitimate business activities.



<b>MODULE</b>	<b>LR:       Licensing Requirements</b>
<b>CHAPTER</b>	<b>LR-1:     Requirement to Hold a License</b>

### LR-1.3       Definition of Regulated Islamic Banking Services (continued)

LR-1.3.6       Licensees should note that the same legal entity cannot combine regulated Islamic banking services with other regulated services, such as regulated insurance services. However, different legal entities within the same group may of course each hold a different license (e.g. banking and insurance).

*General exclusions*

**LR-1.3.7**       A person does not carry on an activity constituting a regulated Islamic banking service if the activity:

- (a) is carried on in the course of a business which does not ordinarily constitute the carrying on of financial services;
- (b) may reasonably be regarded as a necessary part of any other services provided in the course of that business; and
- (c) is not remunerated separately from the other services.

LR-1.3.8       For example, the holding of money as a rent-guarantee in connection with the rental of a property would not be considered a regulated Islamic banking service, since it satisfies the exemptions in Rule LR-1.3.7.

**LR-1.3.9**       A person does not carry on an activity constituting a regulated Islamic banking service if the person is a body corporate and carries on that activity solely with or for other bodies corporate that are members of the same group.

**LR-1.3.10**     A person does not carry on an activity constituting a regulated Islamic banking service if such person carries on an activity with or for another person, and they are both members of the same family.

**LR-1.3.11**     A person does not carry on an activity constituting a regulated Islamic banking service if the sole or main purpose for which the person enters into the transaction is to limit any identifiable risks arising in the conduct of his business, providing the business conducted does not itself constitute a regulated activity.

LR-1.3.12     For example, commercial companies entering into bay salam or istisna transactions in order to protect themselves against future fluctuations in the price of their products, would not be considered to be dealing in financial instruments as principal, and would not therefore require to be licensed as an Islamic bank.

<b>MODULE</b>	<b>LR: Licensing Requirements</b>
<b>CHAPTER</b>	<b>LR-1: Requirement to Hold a License</b>

### LR-1.3 Definition of Regulated Islamic Banking Services (continued)

**LR-1.3.13** A person does not carry on an activity constituting a regulated Islamic banking service if that person enters into that transaction solely as a nominee for another person, and acts under instruction from that other person.

**LR-1.3.14** A person does not carry on an activity constituting a regulated Islamic banking service if that person is a government body charged with the management of financial instruments on behalf of a government or public body.

**LR-1.3.15** A person does not carry on an activity constituting a regulated Islamic banking service if that person is an exempt person, as specified by Royal decree.

#### *Accepting Shari'a money placements/deposits*

**LR-1.3.16** Accepting Shari'a money placements is defined as the acceptance of sums of money for safe-keeping ('al-wadia', 'q'ard') in a Shar'ia compliant framework, under which it will be repaid, either on demand or in circumstances agreed by the parties involved, and which is not referable to the giving of security.

#### *Managing Shari'a profit sharing investment accounts*

**LR-1.3.17** Managing a Shari'a profit sharing investment account is defined as managing an account, portfolio or fund, whereby a sum of money is placed with the service provider on terms that a return will be made according to an agreed Shari'a compliant profit-sharing arrangement, such as a mudaraba or musharaka partnership.

#### *Offering Shari'a Financing Contracts*

**LR-1.3.18** Offering Shari'a financing contracts is defined as entering into, or making arrangement for another person to enter into, a contract to provide finance in accordance with Shari'a principles, such as murabaha, bay muajjal, bay salam, ijara wa iktina and istisna'a contracts.

<b>MODULE</b>	<b>LR:           Licensing Requirements</b>
<b>CHAPTER</b>	<b>LR-1:        Requirement to Hold a License</b>

**LR-1.3       Definition of Regulated Islamic Banking Services  
(continued)**

*Dealing in Shari'a compliant financial instruments as principal*

**LR-1.3.19**       Dealing in Shari'a compliant financial instruments as principal means buying, selling, subscribing for or underwriting any Shari'a compliant financial instrument on own account.

**LR-1.3.20**       Rule LR-1.3.19 includes the underwriting of equity and other financial instruments. It also includes the temporary sale of a financial instrument through a repo transaction.

**LR-1.3.21**       A person does not carry on an activity specified in Rule LR-1.3.19 if the activity relates to the person issuing his own financial instrument.

*Dealing in Shari'a compliant financial instruments as agent*

**LR-1.3.22**       Dealing in Shari'a compliant financial instruments as agent means buying, selling, subscribing for or underwriting Shari'a compliant financial instruments on behalf of a client.

LR-1.3.23       A licensee that carries on an activity of the kind specified by Rule LR-1.3.22 does not determine the terms of the transaction and does not use its own financial resources for the purpose of funding the transaction. Such a licensee may however receive or hold assets in connection with the transaction, in its capacity as agent of its client.

*Managing Shari'a Compliant Financial Instruments*

**LR-1.3.24**       Managing Shari'a compliant financial instruments means managing on a discretionary basis Shari'a compliant financial instruments on behalf of another person.

LR-1.3.25       The activities included under the definition of Rule LR-1.3.24 include activities such as asset management.

<b>MODULE</b>	<b>LR: Licensing Requirements</b>
<b>CHAPTER</b>	<b>LR-1: Requirement to Hold a License</b>

**LR-1.3 Definition of Regulated Islamic Banking Services  
(continued)**

*Safeguarding Shari’a Compliant Financial Instruments (i.e. Custodian)*

**LR-1.3.26** Safeguarding Shari’a compliant financial instruments means the safeguarding of Shari’a compliant financial instruments for the account of clients.

**LR-1.3.27** A person does not carry on an activity specified in Rule LR-1.3.26 if the person receives documents relating to a financial instrument for the purpose of onward transmission to, from or at the direction of the person to whom the financial instrument belongs; or else is simply providing a physical safekeeping service such as a deed box.

**LR-1.3.28** A person does not carry on an activity specified in Rule LR-1.3.26 if a third person, namely a qualifying custodian, accepts responsibility with regard to the financial instrument.

**LR-1.3.29** A “qualifying custodian” means a person who is:  
 (a) a licensee who has permission to carry on an activity of the kind specified in Rule LR-1.3.26; or  
 (b) an exempt person in relation to activities of that kind.

**LR-1.3.30** A person does not carry on an activity specified in Rule LR-1.3.26 if they are managing a central depository, which is part of an exchange recognised by CBB.

LR-1.3.31 The following are examples of activities, when taken in isolation, are unlikely to be regarded an activity of the kind specified under Rule LR-1.3.26:  
 (a) providing information as to the number of units or the value of any assets safeguarded; and  
 (b) converting currency.

LR-1.3.32 A person undertaking an activity of the kind specified under Rule LR-1.3.26 may also be engaged in the administration of the financial instruments, including related services such as cash/ collateral management.

<b>MODULE</b>	<b>LR: Licensing Requirements</b>
<b>CHAPTER</b>	<b>LR-1: Requirement to Hold a License</b>

### LR-1.3 Definition of Regulated Islamic Banking Services (continued)

#### *Operating a collective investment undertaking*

**LR-1.3.33** Operating a collective investment undertaking means operating, establishing or winding up a collective investment undertaking.

**LR-1.3.34** For the purposes of LR-1.3.33, a collective investment undertaking means any arrangements, authorised by or registered with the CBB, with respect to property of any description, including money, the purpose or effect of which is to enable persons taking part in the arrangements to participate in or receive profits or income arising from the acquisition, holding or disposal of the property or sums paid out of such profits or income.

LR-1.3.35 A person does not carry on an activity specified in Rule LR-1.3.33 if the activity relates to the person establishing or winding up a collective investment undertaking, and that activity may be reasonably regarded as necessary in the course of providing legal services or providing accounting services.

LR-1.3.36 Collective investment undertakings of the kind specified in Rule LR-1.3.33 may be open-ended (i.e. with shares continuously issued and redeemed to meet investor demand) or closed-ended (where there is a single issue of shares and investors can only realise their investments on the winding-up of the fund).

#### *Arranging deals in Shari'a compliant financial instruments*

**LR-1.3.37** Arranging deals in Shari'a compliant financial instruments means making arrangements with a view to another person, whether as principal or agent, buying, selling, subscribing for or underwriting deals in Shari'a compliant financial instruments.

**LR-1.3.38** A person does not carry on an activity specified in Rule LR-1.3.37 if the arrangement does not bring about the transaction to which the arrangement relates.

**LR-1.3.39** A person does not carry on an activity specified in Rule LR-1.3.37 if a person's activities are limited solely to introducing clients to licensees.

LR-1.3.40 The exclusion in Rule LR-1.3.39 does not apply if the agent receives from any person, other than the client, any pecuniary reward or other advantage, for which he does not account to the client, arising out of his entering into the transaction. Thus, if A receives a commission from B for arranging credit or deals in investment for C, the exclusion in Rule LR-1.3.42 does not apply.

<b>MODULE</b>	<b>LR:           Licensing Requirements</b>
<b>CHAPTER</b>	<b>LR-1:        Requirement to Hold a License</b>

**LR-1.3       Definition of Regulated Islamic Banking Services  
(continued)**

*Arranging deals in Shari'a compliant financial instruments (cont.)*

**LR-1.3.41**       A person does not carry on an activity specified in Rule LR-1.3.37 merely by providing the means of communication between two parties to a transaction.

**LR-1.3.42**       A person does not carry on an activity specified in Rule LR-1.3.37 if they operate an exchange, duly recognised and authorised by the CBB.

LR-1.3.43       Negotiating terms for an investment on behalf of a client is an example of an activity which maybe regarded as activities of the kind specified in Rule LR-1.3.37.

LR-1.3.44       The following are examples of activities, when taken in isolation, are unlikely to be regarded as an activity of the kind specified in Rule LR-1.3.37:

- (a) appointing professional advisers;
- (b) preparing a prospectus/business plan;
- (c) identifying potential sources of funding;
- (d) assisting investors/subscribers/borrowers to complete and submit application forms; or
- (e) receiving application forms for processing/checking and/or onward transmission.

*Advising on deals in Shari'a compliant financial instruments*

**LR-1.3.45**       Advising on Shari'a compliant financial instruments means giving advice to an investor or potential investor (or a person in his capacity as an agent for an investor or potential investor) on the merits of buying, selling, subscribing for or underwriting a particular Shari'a compliant financial instrument or exercising any right conferred by such a financial instrument.

LR-1.3.46       The following are examples of activities, which may be regarded as an activity as defined by Rule LR-1.3.45:

- (a) a person may offer to tell a client when shares reach a certain value on the basis that when the price reaches that value it would be a good time to buy or sell them;
- (b) recommendation on the size or timing of transactions; and
- (c) advice on the suitability of the financial instrument, or on the characteristics or performance of the financial instrument or credit facility concerned.

<b>MODULE</b>	<b>LR: Licensing Requirements</b>
<b>CHAPTER</b>	<b>LR-1: Requirement to Hold a License</b>

### LR-1.3 Definition of Regulated Banking Services (continued)

*Advising on deals in Shari'a compliant financial instruments (cont.)*

**LR-1.3.47**

A person does not carry on an activity specified in Rule LR-1.3.45 by giving advice in any newspaper, journal, magazine, broadcast services or similar service in any medium if the principal purpose of the publication or service, taken as a whole, is neither:

- (a) that of giving advice of the kind mentioned in Rule LR-1.3.45; nor
- (b) that of leading or enabling persons to buy, sell, subscribe for or underwrite a financial instrument.

LR-1.3.48

The following are examples of activities, when taken in isolation, are unlikely to be regarded as an activity as defined by Rule LR-1.3.45:

- (a) explaining the structure, or the terms and conditions of a financial instrument or credit facility;
- (b) valuing financial instruments for which there is no ready market;
- (c) circulating company news or announcements;
- (d) comparing the benefits and risks of one financial instrument to another; and
- (e) advising on the likely meaning of uncertain provisions in an agreement relating to, or the terms of, a financial instrument or on the effect of contractual terms and their commercial consequences or on terms that are commonly accepted in the market.

*Providing money exchange / remittance services*

**LR-1.3.49**

Means providing exchange facilities between currencies, and the provision of wire transfer or other remittance services.

*Issuing/ administering means of payment*

**LR-1.3.50**

Means the selling or issuing of payment instruments, or the selling or issuing of stored value (e.g. credit cards, travellers' cheques, electronic purses).

<b>MODULE</b>	<b>LR: Licensing Requirements</b>
<b>CHAPTER</b>	<b>LR-2: Licensing Conditions</b>

## LR-2.1 Condition 1: Legal Status

### LR-2.1.1

The legal status of an Islamic bank licensee must be:

- (i) a Bahraini joint stock company (BSC); or
- (ii) a branch resident in Bahrain of an Islamic bank incorporated under the laws of its territory of incorporation and authorised as a bank in that territory.

### LR-2.1.2

Where the Islamic bank licensee is a branch of an overseas bank, in deciding whether to grant a license, the CBB will pay close regard to its activities elsewhere and how these activities are regulated. If the Islamic bank licensee is not regulated elsewhere or in a jurisdiction not substantially compliant with Basel Core Principles or FATF standards, then an application for licensing can only be considered after exhaustive enquiries into the bank's shareholders, management structure and financial position.



<b>MODULE</b>	<b>LR: Licensing Requirements</b>
<b>CHAPTER</b>	<b>LR-2: Licensing Conditions</b>

## LR-2.2 Condition 2: Mind and Management

### LR-2.2.1

**Islamic bank licensees with their Registered Office in the Kingdom of Bahrain must maintain their Head Office in the Kingdom. Overseas Islamic bank licensees must maintain a local management presence and premises in the Kingdom appropriate to the nature and scale of their activities.**

#### LR-2.2.2

In assessing the location of an Islamic bank licensee's Head Office, the CBB will take into account the residency of its Directors and senior management. The CBB requires the majority of key decision makers in executive management – including the Chief Executive Officer - to be resident in Bahrain. In the case of overseas licensees, the CBB requires the branch of a foreign company to have a substantive presence, demonstrated by a level of staff and other resources sufficient to ensure adequate local scrutiny and control over business booked in the Bahrain branch or subsidiary.

<b>MODULE</b>	<b>LR: Licensing Requirements</b>
<b>CHAPTER</b>	<b>LR-2: Licensing Conditions</b>

## LR-2.3 Condition 3: Controllers

### LR-2.3.1

Islamic bank licensees must satisfy the CBB that their controllers are suitable and pose no undue risks to the licensee. Islamic banks must also satisfy the CBB that their group structures do not prevent the effective supervision of the Islamic bank licensee by the CBB and otherwise pose no undue risks to the licensee.

LR-2.3.2 Chapter GR-5 contains the CBB's requirements and definitions regarding controllers.

LR-2.3.3 In summary, controllers are persons who directly or indirectly are significant shareholders in an Islamic bank licensee, or who are otherwise able to exert significant influence on the Islamic bank licensee. The CBB seeks to ensure that controllers pose no significant risks to the licensee. In general terms, controllers are assessed in terms of their financial standing, their judicial and regulatory record, and standards of business and (where relevant) personal probity.

LR-2.3.4 As regards group structures, the CBB seeks to ensure that these do not prevent adequate consolidated supervision being applied to financial entities within the group, and that other group entities do not pose any material financial, reputational or other risks to the licensee.

LR-2.3.5 In all cases, when judging applications from existing groups, the CBB will have regard to the reputation and financial standing of the group as a whole. Where relevant, the CBB will also take into account the extent and quality of supervision applied to overseas members of the group and take into account any information provided by other supervisors in relation to any member of the group.

<b>MODULE</b>	<b>LR: Licensing Requirements</b>
<b>CHAPTER</b>	<b>LR-2: Licensing Conditions</b>

#### LR-2.4 Condition 4: Board and Employees

**LR-2.4.1** Those nominated to carry out controlled functions must satisfy CBB's approved persons requirements. This rule is supported by Article 65 of the CBB Law.

LR-2.4.2 The definition of controlled functions is contained in HC-2.1, whilst HC-2.2 sets out CBB's approved persons requirements.

**LR-2.4.3** The Islamic bank licensee's staff, taken together, must collectively provide a sufficient range of skills and experience to manage the affairs of the licensee in a sound and prudent manner. Islamic bank licensees must ensure their employees meet any training and competency requirements specified by the CBB.

<b>MODULE</b>	<b>LR: Licensing Requirements</b>
<b>CHAPTER</b>	<b>LR-2: Licensing Conditions</b>

## LR-2.5 Condition 5: Financial Resources

### *Capital Adequacy*

#### LR-2.5.1

Islamic bank licensees must maintain a level of financial resources, as agreed with the CBB, adequate for the level of business proposed. The level of financial resources held must at all times meet the minimum risk-based requirements contained in Module CA (Capital Adequacy), as specified for the Category of banking license held.

#### LR-2.5.2

Islamic bank licensees must maintain a minimum level of paid-up capital of BD 20,000,000 (or its equivalent in foreign currency, where legally permitted and agreed with CBB).

#### LR-2.5.3

Persons seeking a license as an Islamic bank licensee must submit a 3-year business plan, with financial projections. Their proposed level of paid-up capital must be sufficient to cover expected regulatory capital requirements over that period, based on projected activities.

#### LR-2.5.4

In practice, applicants seeking an Islamic bank license are likely to be required to hold significantly more capital than the minimum paid-up capital specified in Rule LR-2.5.2.

#### LR-2.5.5

Overseas banking applicants are required to provide written confirmation from their head office that the head office will provide financial support to the branch sufficient to enable it to meet its obligations as and when they fall due. Overseas banking applicants must also demonstrate that the bank as a whole is adequately resourced for the amount of risks underwritten, and that it and its group meet capital adequacy standards applied by its home supervisor.

#### LR-2.5.6

For Bahraini Islamic bank licensees, funds placed with the bank by way of call and/or unrestricted investment accounts (or similar) must not exceed 20 times their capital and reserves. For overseas Islamic wholesale bank licensees, endowment capital may be required.

#### LR-2.5.7

Factors taken into account in setting endowment capital for branches includes the financial strength of the parent company, the quality of its risk management, and the nature and scale of the Bahrain operations of the branch.

<b>MODULE</b>	<b>LR: Licensing Requirements</b>
<b>CHAPTER</b>	<b>LR-2: Licensing Conditions</b>

## LR-2.5 Condition 5: Financial Resources (continued)

### *Liquidity*

LR-2.5.8

Islamic bank licensees must maintain sufficient liquid assets to meet their obligations as they fall due in the normal course of their business. Islamic bank licensees must agree a liquidity management policy with the CBB.

LR-2.5.9

The CBB would normally expect the mark-to-market value of assets that could be readily realized at short-notice, to exceed 25% of deposit liabilities at all times. Liquidity arrangements may vary, however, particularly for overseas Islamic banks, as agreed with CBB and documented in the liquidity management policy.

### *Reserve Requirements*

LR-2.5.10

Islamic bank licensees must maintain a minimum daily cash reserve balance with the CBB, set as a ratio of their total non-bank Bahrain Dinar funds, whether placed by way of call or unrestricted investment accounts (or similar), as well as taken through the issuance of Bahrain Dinar denominated Islamic investment certificates. The current required ratio is 5% and may be varied by the CBB at its discretion.

<b>MODULE</b>	<b>LR: Licensing Requirements</b>
<b>CHAPTER</b>	<b>LR-2: Licensing Conditions</b>

## LR-2.6 Condition 6: Systems and Controls

### LR-2.6.1

Islamic bank licensees must maintain systems and controls that are, in the opinion of the CBB, adequate for the scale and complexity of their activities. These systems and controls must meet the minimum requirements contained in Modules HC, CM and OM.

### LR-2.6.2

Islamic bank licensees must maintain systems and controls that are, in the opinion of the CBB, adequate to address the risks of financial crime occurring in the licensee. These systems and controls must meet the minimum requirements contained in Module FC, as specified for the Category of license held.

### LR-2.6.3

Applicants will be required to demonstrate in their business plan (together with any supporting documentation) what risks their business would be subject to and how they would manage those risks. Applicants may be asked to provide an independent assessment of the appropriateness of their systems and controls to the CBB, as part of the license approval process.

<b>MODULE</b>	<b>LR: Licensing Requirements</b>
<b>CHAPTER</b>	<b>LR-2: Licensing Conditions</b>

## LR-2.7 Condition 7: External Auditors

### LR-2.7.1

Article 61 of the CBB Law requires that Islamic bank licensees must appoint external auditors, subject to CBB's prior approval. The minimum requirements regarding auditors contained in Module AU (Auditors and Accounting Standards) must be met.

### LR-2.7.2

Applicants must submit details of their proposed external auditors to the CBB as part of their license application.

<b>MODULE</b>	<b>LR: Licensing Requirements</b>
<b>CHAPTER</b>	<b>LR-2: Licensing Conditions</b>

## LR-2.8 Condition 8: Other Requirements

### *Books and Records*

#### LR-2.8.1

Article 59 of the CBB Law requires that Islamic bank licensees must maintain comprehensive books of accounts and other records, and satisfy the minimum record-keeping requirements contained in Article 60 of the pre-mentioned Law and in Module OM. Books of accounts must comply with the Financial Accounting Standards issued by the accounting and Auditing Organisation for Islamic Financial Institutions (AAOIFI), or with International Financial Reporting Standards (IFRS) / International Accounting Standards (IAS), where no relevant AAOIFI standard exists. As per Article 62 of the CBB Law, audited accounts must be submitted to the CBB within 3 months of the licensee's financial year-end.

### *Provision of Information*

#### LR-2.8.2

Articles 58, 111, 114 and 163 of the CBB Law require that Islamic bank licensees and their staff must act in an open and cooperative manner with the CBB. Islamic bank licensees must meet the regulatory reporting and public disclosure requirements contained in Modules BR and PD respectively.

### *General Conduct*

#### LR-2.8.3

Islamic bank licensees must conduct their activities in a professional and orderly manner, in keeping with good market practice. Islamic bank licensees must comply with the general standards of business conduct contained in Module PB, as well as the standards relating to treatment of customers contained in Modules BC and CM.

#### LR-2.8.4

[This paragraph has been moved to chapter LR-4 in October 2007]

#### LR-2.8.5

[This paragraph has been deleted in October 2007]



<b>MODULE</b>	<b>LR: Licensing Requirements</b>
<b>CHAPTER</b>	<b>LR-2: Licensing Conditions</b>

## LR-2.8 Condition 8: Other Requirements (continued)

### *Additional Conditions*

#### LR-2.8.6

Islamic bank licensees must comply with any other specific requirements or restrictions imposed by the CBB on the scope of their license.

#### LR-2.8.7

Bank licensees are subject to the provisions of the CBB Law. These include the right of the CBB to impose such terms and conditions, as it may deem necessary when issuing a license, as specified in Article 45 of the pre-mentioned Law. Thus, when granting a license, the CBB specifies the regulated banking services that the licensee may undertake. Licensees must respect the scope of their license. LR-3.2 sets out the process for varying the scope of an authorisation, should a licensee wish to undertake new activities.

#### LR-2.8.8

In addition, the CBB may impose additional restrictions or requirements, beyond those already specified in Volume 2, to address specific risks. For instance, a license may be granted subject to strict limitations on intra-group transactions.

#### LR-2.8.9

Islamic retail bank licensees are subject to the deposit protection scheme of eligible deposits held with the Bahrain offices of the licensee, with respect to certain of their liabilities (see Chapter CP-2). This rule is supported by Article 177 of the CBB Law.

<b>MODULE</b>	<b>LR: Licensing Requirements</b>
<b>CHAPTER</b>	<b>LR-3: Information Requirements and Processes</b>

## LR-3.1 Licensing

**LR-3.1.1** Applicants for a license must submit a duly completed Form 1 (Application for a License), under cover of a letter signed by an authorised signatory of the applicant marked for the attention of the Director, Licensing and Policy Directorate. The application letter must be accompanied by the documents listed in Paragraph LR-3.1.5, unless otherwise directed by the CBB.

**LR-3.1.2** [This paragraph was deleted in October 2007]

LR-3.1.3 [This paragraph was deleted in October 2007]

LR-3.1.4 [This paragraph was deleted in October 2007]

**LR-3.1.5** Unless otherwise directed by the CBB, the following documents must be provided together with the covering letter referred in LR-3.1.1 above in support of a license application:

- (a) a duly completed Form 2 (Application for Authorisation of Controller) for each controller of the proposed licensee;
- (b) a duly completed Form 3 (Application for Approved Person status), for each proposed Director of the proposed licensee;
- (c) a comprehensive business plan for the application, addressing the matters described in LR-3.1.6;
- (d) for overseas banks, a copy of the bank's current commercial registration or equivalent documentation;
- (e) where the applicant is an existing institution, a copy of the applicant's commercial registration;
- (f) any relevant Private Placement Memoranda or public offering documents (if funds are to be raised by external shareholders);
- (g) where the applicant is a corporate body, a certified copy of a Board resolution of the applicant along with minutes of the concerned meeting, confirming the board's decision to seek a CBB Islamic bank license;
- (h) in the case of applicants that are part of a regulated group, a letter of non-objection to the proposed license application from the applicant's home supervisor, together with confirmation that the group is in good regulatory standing and is in compliance with applicable supervisory requirements, including those relating to capital adequacy and solvency requirements;

<b>MODULE</b>	<b>LR: Licensing Requirements</b>
<b>CHAPTER</b>	<b>LR-3: Information Requirements and Processes</b>

### LR-3.1 Licensing (continued)

- (i) in the case of overseas branch applicants, a letter of non-objection to the proposed license application from the applicant's home supervisor, together with confirmation that the applicant is in good regulatory standing and is in compliance with applicable supervisory requirements, including those relating to capital adequacy requirements;
- (j) in the case of branch applicants, copies of the audited financial statements of the applicant (head office) for the three years immediately prior to the date of application; and
- (k) in the case of applicants for a licence for a locally incorporated bank, copies of the audited financial statements of the applicant's major shareholder and/or group (as directed by the CBB), for the three years immediately prior to the date of application.
- (l) a duly completed Form 3 (Application for Approved Person status), for each individual, (other than for Directors, submitted as part of Phase 1) applying to undertake controlled functions in the applicant;
- (m) a draft copy of the applicant's (and parent's where applicable) memorandum and articles of association, addressing the matters described in LR-3.1.7;
- (n) a letter of guarantee from the applicant's major shareholders, confirming their willingness to support the proposed licensee in case of need; and
- (o) in the case of overseas branch applicants, a letter of guarantee from the applicant's head office, confirming responsibility for all of the liabilities of the proposed branch, together with evidence of the power to give such a guarantee.

#### LR-3.1.6

The business plan submitted in support of an application should explain:

- (a) an outline of the history of the applicant and its shareholders;
- (b) the reasons for applying for a license, including the applicant's strategy and market objectives;
- (c) the proposed type of activities to be carried on by the applicant in/from the Kingdom of Bahrain;
- (d) the proposed Board and senior management of the applicant and the proposed organisational structure of the applicant;
- (e) an assessment of the risks that may be faced by the applicant, together with the proposed systems and controls framework to be put in place for addressing those risks and to be used for the main business functions; and
- (f) an opening balance sheet for the applicant, together with a three-year financial projection, with all assumptions clearly outlined, demonstrating that the applicant will be able to meet applicable capital adequacy and liquidity requirements.

<b>MODULE</b>	<b>LR: Licensing Requirements</b>
<b>CHAPTER</b>	<b>LR-3: Information Requirements and Processes</b>

## LR-3.1 Licensing (continued)

**LR-3.1.7** The applicant's (and where applicable, its parent's) memorandum and articles of association must explicitly provide for it to undertake the activities proposed in the licensed application, and must preclude the applicant from undertaking other commercial activities, unless these arise out of its banking activities or are incidental to those.

**LR-3.1.8** In the case of a new bank's capital being financed by a private placement, the Private Placement Memorandum must also be submitted to CBB for its approval as part of the Phase 2 documentation.

LR-3.1.9 The purpose of Rule LR-3.1.8 is to allow CBB to verify that the contents of the Private Placement Memorandum are consistent with other information supplied to CBB, notably in the business plan, and otherwise meets any applicable regulatory requirements with respect to PPM documents. The CBB's review of the PPM does not in any way constitute an approval or endorsement as to any claims it may contain as to the future value of the proposed bank.

**LR-3.1.10** [This paragraph was deleted in October 2007]

**LR-3.1.11** All documentation provided to the CBB as part of an application for a license must be in either the Arabic or English languages. Any documentation in a language other than English or Arabic must be accompanied by a certified English or Arabic translation thereof.

**LR-3.1.12** Any material changes or proposed changes to the information provided to the CBB in support of an authorisation application that occurs prior to authorisation must be reported to the CBB.

<b>MODULE</b>	<b>LR: Licensing Requirements</b>
<b>CHAPTER</b>	<b>LR-3: Information Requirements and Processes</b>

## LR-3.1 Licensing (continued)

LR-3.1.13 Failure to inform the CBB of the changes specified in LR-3.1.12 is likely to be viewed as a failure to provide full and open disclosure of information, and thus a failure to meet licensing condition LR-2.8.2.

LR-3.1.14 As part of the application process, the CBB will provide a formal decision on a license application within 60 calendar days of all required documentation having been submitted in a form acceptable to the CBB, as specified in Article 44 (e) of the CBB Law. The applicant must submit within 6 months of the application date, all remaining requirements or otherwise has to submit a new application to the CBB.. Applicants are encouraged to approach the CBB to discuss their application at an early stage, so that any specific questions can be dealt with prior to the finalisation of the application.

### LR-3.1.15

**Within 6 months of the license being issued, the new licensee must provide to the CBB:**

- (a) a detailed action plan for establishing the operations and supporting infrastructure of the bank, such as the completion of written policies and procedures, and recruitment of remaining employees (having regard to the time limit set by Article 48 (c) of the CBB Law);
- (b) the registered office address and details of premises to be used to carry out the business of the proposed licensee;
- (c) the address in the Kingdom of Bahrain where full business records will be kept;
- (d) the licensee's contact details including telephone and fax number, e-mail address and website;
- (e) a description of the business continuity plan;
- (f) a description of the IT system that will be used, including details of how IT systems and other records will be backed up;
- (g) a copy of the auditor's acceptance to act as auditor for the applicant;
- (h) a copy of the Ministry of Industry & Commerce commercial registration certificate; and
- (i) other information as may be specified by the CBB.

LR-3.1.16 Applicants issued new licenses by the CBB must start operations within 6 months of the license being issued, as per Article 48 (c) of the CBB Law). Failure to comply with this rule lead to enforcement action being taken against the licensee concerned, as specified in Article 128 of the CBB Law. Islamic bank licensee must at all times keep an approved copy of the licence displayed in a visible place on the Licensee's premises in the Kingdom, as per Article 47 (b) of the CBB Law.

<b>MODULE</b>	<b>LR: Licensing Requirements</b>
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### **LR-3.1 Licensing (continued)**

LR-3.1.17 Applicants who are refused a license have a right of appeal under the provisions contained in Article 46 of the CBB Law, which shall not be less than thirty days from the date of the decision. The Central Bank will decide on the appeal made by the applicant and notify him of its decision within thirty days from the date of submission of the appeal.

LR-3.1.18 Applicants may not publicise in any way the application for a licence for, or formation of a bank before the formal decision referred to in paragraph LR-3.1.4 is provided to the applicant or the concerned agent.



MODULE	LR: Licensing Requirements
CHAPTER	LR-3: Information Requirements and Processes

## LR-3.2 Variations to a License

**LR-3.2.1** As per Article 48 of the CBB Law of 2006, Islamic bank licensees must seek prior CBB approval before undertaking new regulated Islamic banking services.

LR-3.2.2 Failure to secure CBB approval prior to undertaking a new regulated activity may lead to enforcement action being taken against the licensee concerned.

**LR-3.2.3** In addition to any other information requested by the CBB, and unless otherwise directed by the CBB, an Islamic bank licensee requesting CBB approval to undertake a new regulated Islamic banking service must provide the following information:

- (a) a summary of the rationale for undertaking the proposed new activities;
- (b) a description of how the new business will be managed and controlled;
- (c) an analysis of the financial impact of the new activities; and
- (d) a summary of the due diligence undertaken by the Board and management of the Islamic bank licensee on the proposed new activities.

**LR-3.2.4** The CBB may amend or revoke a licence in any of the following cases:

- (a) if the licensee fails to satisfy any of the license conditions;
- (b) if the licensee violates the terms of this regulations or any of the Volume's directives;
- (c) if the licensee fails to start business within six months from the date of the licence;
- (d) if the licensee ceases to carry out the licensed activity in the Kingdom; and
- (e) the legitimate interests of the customers or creditors of a licensee required such amendment or cancellation.

LR-3.2.5 The CBB's procedures for amending or revoking a license are outlined in detail in the Enforcement Module (EN).



MODULE	LR: Licensing Requirements
CHAPTER	LR-3: Information Requirements and Processes

### LR-3.3 Withdrawal of a License

#### *Voluntary Surrender*

##### LR-3.3.1

According to Article 48 (a) and (b) of CBB Law, all requests for the voluntary surrender of a license are subject to CBB approval. Such requests must be made in writing to the Executive Director of Banking Supervision, setting out in full the reasons for the request and how the voluntary surrender is to be carried out.

##### LR-3.3.2

Islamic bank licenses must satisfy CBB that their customers' interests are to be safeguarded during and after the proposed voluntary surrender.

##### LR-3.3.3

The CBB will only approve a voluntary surrender where it has no outstanding regulatory concerns and any relevant customers' interests would not be prejudiced. A voluntary surrender will not be accepted where it is aimed at pre-empting supervisory actions by the CBB. Also, a voluntary surrender will only take effect once the licensee, in the opinion of the CBB, has discharged all its regulatory responsibilities to customers.

#### *Cancellation*

##### LR-3.3.4

Cancellation of a license requires CBB to issue a formal notice of cancellation to the person concerned. The notice of cancellation must describe the CBB's rationale for the proposed cancellation, as specified in Article 48 of the CBB Law.

##### LR-3.3.5

Failure to meet the relevant conditions contained in Chapter LR-2 can lead to cancellation of a license. The CBB generally views cancellation of a license as appropriate only in the most serious of circumstances, and generally tries to address supervisory concerns through other means beforehand. Further guidance is contained in Module EN (Enforcement), regarding CBB's approach to enforcement and on the process for issuing a notice of cancellation and the recipient's right to appeal the notice.

##### LR-3.3.6

Normally, where cancellation of a license has been confirmed by CBB, CBB will only effect the cancellation once a licensee has discharged all its regulatory responsibilities to customers. Until such time, CBB will retain all its regulatory powers with regards to the licensee, and will direct the licensee such that no new regulated banking activity may be undertaken whilst the licensee discharges its obligations to customers.



<b>MODULE</b>	<b>LR: Licensing Requirements</b>
<b>CHAPTER</b>	<b>LR-4: License Fees</b>

## LR-4.1 License Application Fees

### LR-4.1.1

With immediate effect, applicants seeking an Islamic bank license from the CBB must pay a non-refundable license application fee of BD 100 at the time of submitting their formal application to the CBB.

### LR-4.1.2

There are no application fees for those seeking approved person status.

<b>MODULE</b>	<b>LR: Licensing Requirements</b>
<b>CHAPTER</b>	<b>LR-4: License Fees</b>

## LR-4.2 Annual License Fees

**LR-4.2.1** Islamic bank licensees must pay the relevant annual license fee to the CBB, in April each year, i.e. after the financial statements for the previous year have been finalised.

**LR-4.2.2** Islamic retail bank licensees must pay 1% of their total annual operating expenses by way of an annual license fee, subject to a floor of BD30,000 and a cap of BD240,000.

**LR-4.2.3** Bahraini Islamic wholesale bank licensees must pay 0.5% of their total annual operating expenses by way of an annual license fee, subject to a floor of BD13,000 and a cap of BD100,000.

**LR-4.2.4** Overseas Islamic wholesale bank licensees must pay 0.25% of their total annual operating expenses by way of an annual license fee, subject to a floor of BD13,000 and a cap of BD100,000.

LR-4.2.5 The fees due in April are those due for the same calendar year, but are normally calculated on the basis of the Islamic bank's financials for the previous calendar year: i.e. the fee payable in April 2007 (for example), is that due for the calendar year 2007, and is calculated using the audited financial statements for 2006. Where a licensee does not operate its accounts on a calendar-year basis, then the most recent audited financial statements available are used instead.

**LR-4.2.6** Relevant operating expenses are defined as the total operating expenses of the licensee concerned, as recorded in the most recent audited financial statements available, subject to the adjustments specified in Rule LR-4.2.7.

**LR-4.2.7** The adjustments to be made to relevant operating expenses are the exclusion of the following items from total operating expenses:

- (a) Training costs;
- (b) Charitable donations;
- (c) Previous year's CBB fees paid; and
- (d) Non-executive Directors' remuneration.

LR-4.2.8 For the avoidance of doubt, operating expenses for the purposes of this Section, do not include items such as depreciation, provisions, profits payable to Investment Account Holders, and dividends.

LR-4.2.9 The CBB would normally rely on the audited accounts of a licensee as representing a true and fair picture of its operating expenses. However, the CBB reserves the right to enquire about the accounting treatment of expenses, and/or policies on intra-group charging, if it believes that these are being used artificially to reduce a license fee.

<b>MODULE</b>	<b>LR: Licensing Requirements</b>
<b>CHAPTER</b>	<b>LR-4: License Fees</b>

## LR-4.2 Annual License Fees (continued)

**LR-4.2.10** Islamic Bank licensees must complete and submit Form ALF (Annual License Fee) to the CBB, no later than 30 April each year, together with the payment due under Rule LR-4.2.1.

**LR-4.2.11** For new licensees, their first annual license fee is payable when their license is issued by the CBB. The amount payable is the floor amount specified for Islamic bank licensees, reduced on a pro-rata basis such that they are charged only for the number of complete months left in the current calendar year.

LR-4.2.12 For example, if an Islamic retail bank is issued a license on 6 June 2007, then it would be asked to pay an annual license fee that same month, covering the remaining period left for the calendar year 2007. The fee would be calculated as BD 30,000 (the minimum amount payable by an Islamic retail bank licensee, multiplied by 6/12 (the number of complete months left in the year, i.e. July to December inclusive, divided by the total number of months in the year), giving a fee liability of BD 15,000. The following year, the licensee would submit a Form ALF by end-April 2008 as normal, and calculate its fee using its audited financial numbers for 2007 (or alternative arrangements as agreed with CBB, should its first set of accounts cover an 18-month period).

LR-4.2.13 In exceptional circumstances – for instance where a licensee is in financial distress – the CBB may waive all or part of a license fee. In such situations, the CBB would normally reclaim waived fees, should the financial soundness of the licensee be restored. Where a license is cancelled (whether at the initiative of the firm or the CBB), no refund is paid for any months remaining in the calendar year in question, should a fee have been paid for that year.