MONEY CHANGERS TRAINING AND COMPETENCY MODULE



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CHAPTER	TC-A:	Introduction

TC-A.1 Purpose

Executive Summary

- TC-A.1.1 This Module presents requirements that have to be met by <u>licensees</u> with respect to training and competency of individuals undertaking <u>controlled functions</u> (i.e. <u>approved persons</u>).
- TC-A.1.2 Module TC provides Rules and Guidance to <u>licensees</u> to ensure satisfactory levels of competence, in terms of an individual's knowledge, skills, experience, and professional qualifications. <u>Licensees</u> are required to demonstrate that individuals undertaking <u>controlled functions</u> are sufficiently competent, and are able to undertake their respective roles and responsibilities.
- TC-A.1.3 The Rules build upon Principles 3 and 10 of the Principles of Business (see Module PB (Principles of Business)). Principle 3 (Due Skill, Care and Diligence) requires licensees to observe high standards of integrity and fair dealing, and to be honest and straightforward in its dealings with customers. Principle 9 (Adequate Resources) requires licensees to maintain adequate human, financial and other resources sufficient to run its business in an orderly manner.
- TC-A.1.4 Condition 4 of the Central Bank of Bahrain's ('CBB') Licensing Conditions (Chapter AU-2.4) and Condition 1 of the Approved Persons regime (Chapter AU-3.1) impose further requirements. To satisfy Condition 4 of the CBB's Licensing Conditions, a licensees' staff, taken together, must collectively provide a sufficient range of skills and experience to manage the affairs of the licensee in a sound and prudent manner (AU-2.4). This condition specifies that licensees must ensure their employees meet any training and competency requirements specified by the CBB. Condition 1 of the Approved Persons Conditions (AU-3.1) sets forth the 'fit and proper' requirements in relation to competence, experience and expertise required by approved persons.

Legal Basis

TC-A.1.5

This Module contains the CBB's Directive (as amended from time to time) relating to Training and Competency and is issued under the powers available to the CBB under Articles 38 and 65 of the Central Bank of Bahrain and Financial Institutions Law 2006 ('CBB Law'). The Directive in this Module is applicable to all <u>licensees</u> (including their <u>approved persons</u>). Requirements regarding <u>Money Changer Licensees</u> are also included in the Regulation Organising Money Changing Business, issued in 1994 and included in this Module.

TC-A.1.6 For an explanation of the CBB's rule-making powers and different regulatory instruments, see Section UG-1.1.



MODULE	TC:	Training and Competency
CHAPTER	TC-A:	Introduction

TC-A.2 Module History

Evolution of the Module

TC-A.2.1 This Module was first issued in October 2010. Any material changes that are subsequently made to this Module are annotated with the calendar quarter date in which the change is made; Chapter UG-3 provides further details on Rulebook maintenance and version control.

TC-A.2.2 A list of recent changes made to this Module is provided below:

Module Ref.	Change Date	Description of Changes
TC-A.1.5	01/2011	Clarified legal basis.

Superseded Requirements

TC-A.2.3 This Module does not replace any regulations or circulars in force prior to October 2010.



MODULE	TC:	Training and Competency
CHAPTER	TC-B:	Scope of Application

TC-B.1 Scope of Application

TC-B.1.1

This Module applies to all <u>Money Changer licensees</u> authorised in the Kingdom, thereafter referred to in this Module as <u>licensees</u>.

TC-B.1.2 Persons authorised by the CBB as <u>approved persons</u> prior to the issuance of Module TC need not reapply for authorisation.

TC-B.1.3

The requirements of this Module apply to <u>approved persons</u> holding controlled functions:

- (a) Who are employed or appointed by the <u>licensees</u> in connection with the <u>licensees</u>' regulated activities, whether under a contract of service or for services or otherwise; or
- (b) Whose services, under an arrangement between the <u>licensee</u> and a third party, are placed at the disposal and under the control of the <u>licensee</u>.
- TC-B.1.4

<u>Licensees</u> must satisfy the CBB that individuals performing a <u>controlled function</u> for it or on its behalf are suitable and competent to carry out that <u>controlled function</u>.

TC-B.1.5

In implementing this Module, licensees must ensure that:

- (a) Individuals recruited by the <u>licensees</u> to perform a <u>controlled</u> <u>function</u> hold suitable qualifications and experience appropriate to the nature of the business;
- (b) Individuals performing a <u>controlled function</u> remain competent for the work they do; and
- (c) Individuals performing a <u>controlled function</u> are appropriately supervised.

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MODULE	TC:	Training and Competency
CHAPTER	TC-1:	Recruitment and Assessing Competence

TC-1.1 Recruitment and Appointments

TC-1.1.1

If a <u>licensee</u> recruits an individual to undertake a <u>controlled function</u>, it must satisfy itself, where appropriate, of such individual's relevant qualifications and experience.

- TC-1.1.2 A <u>licensee</u> proposing to recruit an individual has to satisfy itself, of his/her relevant qualifications and experience. The <u>licensee</u> should:
 - (a) Take into account the knowledge and skills required for the role, in addition to the nature and the level of complexity of the controlled function; and
 - (b) Take reasonable steps to obtain sufficient information about the individual's background, experience, training and qualifications.
- TC-1.1.3

Individuals occupying the following <u>controlled functions</u> (refer to Paragraphs AU-1.2.5 to AU-1.2.10) at a <u>licensee</u> must be qualified and suitably experienced for their specific roles and responsibilities:

- (a) Director;
- (b) Chief Executive or General Manager;
- (c) Head of function;
- (d) Compliance officer; and
- (e) Money Laundering Reporting Officer ('MLRO').
- TC-1.1.4

A <u>licensee</u> must take reasonable steps to ensure that individuals holding <u>controlled functions</u> are sufficiently knowledgeable about their respective fields of work to be able to guide and supervise operations that fall under their responsibilities. Competence must be assessed on the basis of experience and relevant qualifications described in Appendix TC-1 as a minimum. However, the CBB reserves the right to impose a higher level of qualifications as it deems necessary.

MODULE	TC:	Training and Competency
CHAPTER	TC-1:	Recruitment and Assessing Competence

TC-1.1 Recruitment and Appointments (continued)

Director

- As individuals, <u>directors</u> of a <u>licensee</u> must hold professional qualifications and/or have relevant experience outlined in Appendix TC-1 as a minimum.
- TC-1.1.6 The role of the <u>director</u> is to be accountable and responsible for the management and performance of the <u>licensee</u>, and is outlined in more details in Section HC-1.1.
- When taken as a whole, the board of <u>directors</u> of a <u>licencee</u> must be able to demonstrate that it has the necessary expertise, as outlined in Paragraphs HC-1.2.4 and HC-1.2.5.

Chief Executive or General Manager

- Individuals holding the position of <u>chief executive officer</u> or equivalent at a <u>licensee</u> must hold relevant qualifications and relevant experience as outlined in Appendix TC-1 as a minimum.
- TC-1.1.9 The <u>chief executive officer</u> or <u>general manager</u> (as appropriate) is responsible for the executive management and performance of the <u>licensee</u> within the framework or delegated authorities set by the Board.

Head of Function

- Individuals holding the position of <u>head of function</u> at a <u>licensee</u> must hold relevant professional qualifications and experience as outlined in Appendix TC-1 as a minimum.
- Heads of functions are responsible for tracking specific functional performance goals in addition to identifying, managing, and reporting critical organisational issues upstream.



MODULE	TC:	Training and Competency
CHAPTER	TC-1:	Recruitment and Assessing Competence

TC-1.1 Recruitment and Appointments (continued)

Compliance Officer

TC-1.1.12

Individuals holding the position of <u>compliance officer</u> at a <u>licensee</u> must hold relevant experience and qualifications as outlined in Appendix TC-1 as a minimum.

TC-1.1.13

In accordance with Paragraph HC-2.4.3, an employee of appropriate standing must be designated by <u>licensees</u> for the position of <u>compliance officer</u>. The duties of the <u>compliance officer</u> include:

- (a) Having responsibility for oversight of the <u>licensee's</u> compliance with the requirements of the CBB; and
- (b) Reporting to the <u>licensee's</u> Board in respect of that responsibility.

Money Laundering Reporting Officer (MLRO)

TC-1.1.14

Individuals holding the position of MLRO at a <u>licensee</u>, whose attributes and responsibilities are described more fully in Paragraphs FC-4.1.7 and FC-4.2.1, must hold relevant qualifications as outlined in Appendix TC-1 as a minimum.

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MODULE	TC:	Training and Competency
CHAPTER	TC-1:	Recruitment and Assessing Competence

TC-1.2 Assessing Competence

TC-1.2.1

<u>Licensees</u> must not allow an individual to undertake or supervise <u>controlled functions</u> unless that individual has been assessed by the licensee as competent in accordance with this Section.

- TC-1.2.2 In the case of new personnel, the <u>licensees</u> should ensure that they work under proper supervision. Where a person is working towards attaining a level of competence, they should be supervised by a competent person until they can demonstrate the appropriate level of competence. It is the <u>licensees's</u> responsibility to ensure that such arrangements are in place and working successfully.
- TC-1.2.3 In determining an individual's competence, <u>licensees</u> may assess if the person is fit and proper in accordance with Chapter AU-3.

TC-1.2.4

<u>Licensees</u> will assess individuals as competent when they have demonstrated the ability to apply the knowledge and skills required to perform a specific <u>controlled function</u> without supervision.

- TC-1.2.5 The assessment of competence will be dependent on the nature and the level of complexity of the <u>controlled function</u>. Such assessment of competence of new personnel may take into account the fact that an individual has been previously assessed as competent in a similar <u>controlled function</u> with another <u>licensee</u>.
- TC-1.2.6 If a <u>licensee</u> assesses an individual as competent in accordance with TC-1.2.4 to perform a specific <u>controlled function</u> it does not necessarily mean that the individual is competent to undertake other <u>controlled functions</u>.
- TC-1.2.7 A firm should use methods of assessment that are appropriate to the <u>controlled function</u> and to the individual's role.



MODULE	TC:	Training and Competency
CHAPTER	TC-2:	Training and Maintaining Competence

TC-2.1 Training and Supervision

TC-2.1.1

A <u>licensee</u> must annually determine the training needs of individuals undertaking <u>controlled functions</u>. It must develop a training plan to address these needs and ensure that training is planned, appropriately structured and evaluated.

- TC-2.1.2 The assessment and training plan described in Paragraph TC-2.1.1 should be aimed at ensuring that the relevant approved person maintains competence in the controlled function. Training does not necessarily just imply attendance of courses. An individual can develop skills and gain experience in a variety of ways. These could include on the job learning, individual study, and other methods. In almost every situation, and for most individuals, it is likely that competence will be developed most effectively by a mixture of training methods.
- TC-2.1.3 The training plan of <u>licensees</u> must include a programme for continuous professional development training ("<u>CPD</u>") for their personnel.
- TC-2.1.4 <u>Approved persons</u> may choose to fulfil their <u>CPD</u> requirements by attending courses and seminars at local or foreign training institutions.
- TC-2.1.5

 The annual training needs assessment required under Paragraph TC-2.1.1 must also consider quarterly updates, if any, to the CBB Volume 5 (Specialised Licensees) Rulebook, in areas relevant to each controlled function.
- Individuals holding the <u>controlled functions</u> of <u>compliance officer</u> and MLRO at a <u>licensee</u> must undergo a minimum of 15 hours of <u>CPD</u> per annum.
- A <u>licensee</u> should ensure that an <u>approved person</u> undertaking a <u>controlled function</u> undergoes appropriate review and assessment of performance.
- TC-2.1.8 The level of review and assessment should be proportionate to the level of competence demonstrated by the <u>approved person</u>. Review and assessment should take place on a regular basis and include coaching and assessing performance against the competencies necessary for the role.
- TC-2.1.9 Assessors of <u>approved persons</u> should have technical knowledge and relevant skills, e.g. coaching and assessment skills.

MODULE	TC:	Training and Competency
CHAPTER	TC-2:	Training and Maintaining Competence

TC-2.2 **Maintaining Competence**

TC-2.2.1

A licensee must make appropriate arrangements to ensure that approved persons maintain competence.

- TC-2.2.2 A <u>licensee</u> should ensure that maintaining competence for an <u>approved person</u> takes into account:
 - (a) Application of technical knowledge;
 - (b) Application and development of skills; and
 - (c) Any market changes and changes to products, legislation and regulation.
- A <u>licensee</u> may utilise the <u>CPD</u> schemes of relevant professional bodies to TC-2.2.3 demonstrate compliance with TC-2.2.1. In-house training, seminars, conferences, further qualifications, product presentations, computer-based training and one-toone tuition may also be considered to demonstrate compliance with TC-2.2.1.

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MODULE	TC:	Training and Competency
CHAPTER	TC-3:	Record Keeping

TC-3.1 Record Keeping

TC-3.1.1

A <u>licensee</u> must make and retain records of its recruitment procedures. Such procedures should be designed to adequately take into account proof of the candidates' knowledge and skills and their previous activities and training.

- TC-3.1.2 The recruitment record keeping procedure should include, but is not limited to, the following:
 - (a) Results of the initial screening;
 - (b) Results of any employment tests;
 - (c) Results and details of any interviews conducted;
 - (d) Background and references checks; and
 - (e) Details of any professional qualifications.
- TC-3.1.3
- A licensee should make and retain updated records of:
- (a) The criteria applied in assessing the ongoing and continuing competence;
- (b) How and when the competence decision was arrived at;
- (c) The annual assessment of competence; and
- (d) Record of <u>CPD</u> hours undertaken by each <u>approved person</u>.
- TC-3.1.4
- A licensee should make and retain records of:
- (a) The annual training plan for all controlled functions;
- (b) Materials used to conduct in-house training courses;
- (c) List of participants attending such in-house training courses; and
- (d) Results of evaluations conducted at the end of such training courses.
- TC-3.1.5 <u>Licensees</u> should maintain appropriate training records for each individual. <u>Licensees</u> should note how the relevant training relates to and supports the individual's role. Training records may be reviewed during supervisory visits to assess the <u>licensee</u>'s systems and to review how the <u>licensee</u> ensures that its staff are competent and remain competent for their roles.



MODULE	TC:	Training and Competency
CHAPTER	TC-4:	Transitional Provisions

TC-4.1 Transitional Period

TC-4.1.1 The requirements of Module TC for <u>licensees</u> are effective 31st December 2010.

Where <u>approved persons</u> holding <u>controlled functions</u> are occupying positions within the <u>licensee</u> and do not meet the qualifications and core competencies outlined in Appendix TC-1 at the time of the issuance of Module TC, the <u>licensee</u> must ensure that such individuals will meet the requirements of Module TC by 31st December 2011 at the latest.

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MODULE	TC:	Training and Competency
CHAPTER	Appendices:	Appendix TC-1

Qualifications and Core Competencies of Controlled Functions

Role	Core Competencies	How can competence be demonstrated?
Director	Directors should have: (a) Experience to demonstrate sound business decision-making; and (b) A good understanding of the industry and its regulatory environment.	This person should be experienced in the industry. Competence could be demonstrated by: (a) Holding a relevant professional qualification; or (b) A minimum length of service (at least 5 years at director or senior management level) in the financial industry.
Chief Executive or General Manager	These roles require: (a) A clear understanding of the role and responsibilities associated with this position; (b) A good understanding of the licensee's business, the broader industry and its regulatory environment; and (c) The relevant experience and qualifications associated with any executive responsibilities.	This person should be experienced in the industry. Competence could be demonstrated by: (a) Holding a relevant professional qualification; or (b) A minimum length of service (at least 5 years at a relatively senior position) in the financial industry.

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CHAPTER	Appendices:	Appendix TC-1

Qualifications and Core Competencies of Controlled Functions (continued)

Head of Function	This role requires: (a) A clear understanding of the role and responsibilities associated with the relevant	A senior manager responsible for a specialist function should demonstrate the competencies required for that role. (a) The person must have area specific
	function; (b) A good understanding of the licensee's business, the broader industry and its regulatory environment; and (c) The relevant experience and qualifications to fulfill their responsibilities.	experience/qualifications as required for head of function. These include accounting qualifications for financial managers, Bachelors degree in banking or finance, MBA, etc. and/or (b) The head of function should have at least 5 years of experience in the industry and will typically hold, or be working towards, a relevant professional qualification as appropriate to the controlled function.
Compliance Officer	A Compliance Officer should: (a) Have the ability and experience to take responsibility for implementing and maintaining compliance policies; (b) Have the appropriate level of experience to demonstrate independence from other functions within the licensee; and (c) Have a thorough understanding of the industry and the applicable regulatory framework. The level of required competence varies based on the scope, magnitude and complexity of the licensee.	The person should have a minimum of 2 years of relevant experience in a compliance function of a financial institution. Additional relevant certifications may include: (a) Diploma in International Compliance offered by the International Compliance Association; and/or (b) Other relevant professional qualification.



MODULE	TC:	Training and Competency
CHAPTER	Appendices:	: Appendix TC-1

Qualifications and Core Competencies of Controlled Functions (continued)

Money	The MLRO should:	An MLRO will typically hold a relevant
Laundering	(a) Understand the business and	professional qualification and / or a
Reporting	how the Anti Money Laundering	qualification related to the financial
Officer	framework applies thereto; and	activities. These may include:
(MLRO)	(b) Have the appropriate level of	(a) Certified Anti-Money Laundering
	experience to demonstrate	Specialist Examination (ACAMS);
	independence from staff of the	(b) Other relevant MLRO programs;
	<u>licensee</u> dealing directly with	and/or
	<u>customers</u> .	(c) Diploma in International
		Compliance offered by the
		International Compliance
		Association.
		Additionally, he must have undergone training in anti money laundering, in a recognized institute. The initial training must be for a period of 35 hours or more.
		MLROs should have thorough knowledge of the financial institutions industry and be familiar with relevant international standards and applicable domestic regulatory requirements.